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Dr John Tamblyn Chairman Australian Energy Market Commission PO Box H166 Australia Square NSW 1215

Chapter 7 Rule Change Proposal Responsible Person Contestability

Dear Dr Tamblyn,

Metropolis Metering Assets Pty Ltd (Metropolis) proposes a rule change, under section 91 of the National Electricity Law, enabling Market Participants to seek offers from and enter into agreements with accredited Metering Providers to act as the Responsible Person where a type 1, 2, 3 or 4 metering installation is, or is to be installed.

Metropolis submits that Metering Providers accredited by NEMMCO for the installation, maintenance and repair of metering installations under Rule 7.4 are suitably qualified to act as the Responsible Person.

The National Electricity Rules only allow the Market Participant or Local Network Service Provider to act as the Responsible Person for a Type 1-4 metering installation; giving the Market Participant the immediate right of choice under Clause 7.2.2(b)(1) whether it acts as the Responsible Person or requests an offer from a Local Network Service Provider to act as the Responsible Person for metering installations within its network area.

But Market Participants are currently prevented from seeking or considering offers from other suitably qualified parties prepared to act as the Responsible Person. If a Retailer does not wish to be the Responsible Person for a Type 1-4 metering installation, it has no option but to seek an offer from the Local Network Service Provider.

Clause 7.4.2(d) of the National Electricity Rules prohibits a Retailer from being the Metering Provider for a connection point through which it trades energy. There is, however, no such restriction placed on Distributors who, as Responsible Person, may appoint themselves as

Metering Provider – noting (as per Attachment A) that every electricity Distributor is accredited as a Metering Provider or wholly owns a subsidiary accredited as a Metering Provider.

The National Electricity Rules therefore provide electricity Distributors with an unfair competitive advantage over independent Metering Providers, such as Metropolis, who cannot currently offer to act as the Responsible Person.

There is no logical reason why the National Electricity Rules should limit Retailer choice of Responsible Person to only the Local Network Service Provider in its network area. Noting that the Joint Jurisdictional Regulators recommended that the National Electricity Rules "should be amended **to provide Retailer choice of Responsible Person** ...for all first tier customers ...(and) second tier customers ...that have a ...metering installation type 1, 2, 3 or 4."

As an accredited Metering Provider, Metropolis is just as capable as any Distributor to be the Responsible Person. And Metropolis is more than prepared to extend it's offering and act as the Responsible Person within and across network areas. This then puts Metropolis – and other Metering Providers – on an equal competitive footing with Distributors.

The only way to effectively implement competition for type 1, 2, 3 and 4 metering services, as recommended by the jurisdictional regulators, is to ensure that all areas of meter service provision – including the role of Responsible Person – are open to competition.

The national market objective is to promote efficient investment in, and efficient use of, electricity services for the long-term interests of consumers of electricity with respect to price, quality, reliability and security of supply of electricity and the reliability, safety and security of the national electricity system.

Electricity services are defined in the National Electricity Law as "services that are necessary ...to the (sale) of electricity to consumers." Metering services are vital to the effective and efficient operation of the National Electricity Market, underpinning all financial transactions that occur, and clearly falls with this definition.

The national market objective therefore requires the promotion of efficient investment in, and efficient use of electricity meters for the long-term benefits of consumers.

Not allowing Retailers to explore alternative service provision options for the role of Responsible Person – a role that is not regulated, accredited or audited – is anti-competitive and is contrary to the national market objective.

Given a lack of competition, Distributors are not necessarily compelled to put the best deals on the table or to seek competitive offers from other Metering Providers.

Allowing electricity Retailers to seek offers from accredited Metering Providers to act as the Responsible Person across network areas will generate competition and promote efficiency, innovation and price competitiveness. Electricity Retailers will be compelled to explore competitive options and a vibrant, competitive market will quickly emerge.

If the Local Network Service Provider truly is the most efficient, innovative and cost-effective provider of metering services then at the very least this rule change will provide electricity Retailers with greater price transparency – so that they know they're getting a good deal.

Suggested clauses for this rule change are contained in Attachment B.

¹ Joint Jurisdictional Review of the Metrology Procedures: Final Report, October 2004 – page 11

The Commission is able to make a rule that a Metering Provider can act as the Responsible Person under Clause 34(1)(c) of the National Electricity Law, which states that the Commission may make rules with respect to "the activities of persons (including Registered participants) participating in the national electricity market or involved in the operation of the national electricity system"; and Clause 34(2) which identifies specific matters on which the Commission is authorised to make rules - including, in this instance, "the regulation of persons providing metering services relating to the metering of electricity".

Metropolis requests that this rule change proposal be expedited under Section 96 of the National Electricity Law as a non-controversial rule change.

Metropolis considers that this rule change is non-controversial on the basis that it does not materially alter the structure or operation of the National Electricity Market and does not materially impact Local Network Service Providers (who currently do not act as the Responsible Person where a Market Participant chooses to do so for type 1-4 metering installations) or Market Participants (who continue to have the right to act as the Responsible Person for a type 1-4 metering installation or to seek offers from the Local Network Service Provider).

The rule change proposal is also non-controversial on the basis that the role of Responsible Person is not regulated, accredited or audited. No business processes, accreditation processes or audit processes are impacted.

This is a very simple and easily implemented rule change that will promote competition and ensure greater price transparency for contestable metering services.

Please do not hesitate to contact me should you wish to discuss this matter further.

Yours sincerely,

Marco Bogaers

Managing Director

Attachment A

Distributors accredited as Metering Providers:

- 1. ActewAGL Distribution;
- 2. Aurora Energy;
- 3. Australian Inland (Country Energy);
- 4. Country Energy;
- 5. Citipower;
- 6. Ergon Energy;
- 7. ETSA Utilities Pty Ltd;
- 8. SP Ausnet;
- 9. Powercor;
- 10. Alinta;
- 11. Energex (trading as Metering Dynamics);
- 12. Integral Energy (trading as InfoMet); and
- 13. Energy Australia (trading as Testing and Certification Australia).

Wholly owned Distributor subsidiaries accredited as Metering Providers:

- 14. Data & Measurement Solutions owned and operated by SP Ausnet;
- 15. Agility Services owned and operated by AGL Electricity.

7.1.4 Obligations of Market Participants to establish metering installations

- (a) Before participating in the *market* in respect of a *connection point*, a *Market Participant* must ensure that:
 - (1) the *connection point* has a *metering installation* and that the *metering installation* is registered with *NEMMCO*;
 - (2) either:
 - (i) it has become the responsible person under clause 7.2.2; or
 - (ii) it has sought an offer and, if accepted, entered into an agreement, under clause 7.2.3 or rule 7.2.3A,

and

(3) prior to registration, a NMI has been obtained by the *responsible person* for that *metering installation*.

7.2.3A Metering Provider as the Responsible Person

- (a) A Market Participant may request in writing an offer from a Metering Provider to act as the responsible person where a type 1, 2, 3 or 4 metering installation is, or is to be, installed.
- (b) If a *Metering Provider* receives a request under clause 7.2.3A(a) the *Metering Provider* is under no obligation to offer to act as the *responsible person* in respect of that *metering installation*, but if an offer is made it must provide the terms and conditions on which the offer is made.
- (c) A *Market Participant* is under no obligation to accept an offer provided by a *Metering Provider* under clause 7.2.3A(b).
- (d) If a *Market Participant* accepts an offer under clause 7.2.4(b) the *Metering Provider* becomes the *responsible person* for the connection point at which the type 1, 2, 3 or 4 *metering installation* is, or is to be, installed.
- (e) A Metering Provider may not install a type 1, 2, 3 or 4 metering installation unless the Market Participant has accepted an offer under clause 7.2.3A(d).
- (f) A Market Participant will be the responsible person for a metering installation if an agreement under clause 7.2.3A(d) is terminated due to a breach by the Market Participant.