

Regulating electricity networks

Why networks are regulated

Electricity transmission and distribution network service providers build, own and operate the towers, poles, wires and substations required to transport electricity from where it is generated to where it is needed to be consumed.

Across the National Electricity Market (NEM), cross-border interconnectors enable statebased transmission networks to supply electricity to over nine million residential and business customers across Queensland, NSW, ACT, Victoria, Tasmania and South Australia¹

The massive costs involved in providing extensive networks mean that each network business operates as a natural monopoly in the region serviced. The revenues each business can earn are regulated to manage the risks of monopoly pricing (eg overcharging or poor service in remote areas).

The National Electricity Rules (NER)² are made and amended by the AEMC to govern the operation of the NEM to ensure consistent regulatory decision making in line with the National Electricity Objective³. Chapters 6 and 6A of the NER set the rules to be applied by the regulator for the economic regulation of monopoly transmission and distribution network services. The form of regulation is an incentive-based approach meaning that rewards and penalties are used to encourage good performance by network service providers.

How economic regulation of networks is managed

The National Electricity Rules set revenues that network businesses can earn; as well as prices they can charge during a regulatory period (usually five years). Electricity transmission and distribution businesses in the National Electricity Market apply to the Australian Energy Regulator (AER) to assess their revenue requirement. They also provide the AER with supporting information on the costs they expect to face based on demand forecasts, and operational and regulatory requirements. Proposals are assessed according to the rules before the regulator sets the maximum revenues or prices for the next regulatory period. The regulator makes a number of decisions, principally in the following areas:

- rate of return on capital to apply to the network service provider's asset base for the next regulatory period; and
- capital and operating expenditure allowances and incentives to apply for the next regulatory period.

The basis upon which the asset base is set for the next regulatory period is adjusted for a number of factors including asset depreciation costs.

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¹ The transmission and distribution networks in Western Australia and the Northern Territory do not interconnect with the national electricity grid or each other.

² The National Gas Market is regulated in a similar way through the National Gas Rules.

³ The National Electricity Objective, as stated in the National Electricity Law is to promote efficient investment in, and efficient operation and use of, electricity services for the long-term interests of consumers of electricity with respect to (1) price, quality, safety, reliability, and security of supply of electricity; and (2) the reliability, safety and security of the national electricity system.

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LINE LENGTH STATE NETWORK OWNER (KM) Transmission Queensland Powerlink **Qld Government** 13,569 Transmission New South Transgrid **NSW Government** 12,656 Wales and ACT Victoria Publicly listed company Transmission SP Ausnet 6,553 (Singapore Power International 51%) Transmission South Australia FlectraNet Powerlink (Qland 5.591 Government); YTL Power Investment; Hastings Utilities Trust 3,469 Transmission Tasmania Transend Tas Government Queensland-New Directlink **Energy Infrastructure** 63 Interconnector South Wales Investments Victoria-South Energy Infrastructure Interconnector Murraylink 180 Australia Investments Distribution Queensland **Qld Government** 53,256 Energex Distribution Queensland Ergon Energy QldGovernment 146.000 Distribution New South **NSW Government** 49,442 Ausgrid Wales and ACT Distribution New South Endeavour **NSW Government** 33,817 Wales and ACT Energy Distribution New South Essential **NSW Government** 190,844 Wales and ACT Energy Distribution New South ActewAGL ACTEW Corporation (ACT 4,858 Wales and ACT Government 50%; Jemena 50%) Distribution Victoria Powercor Cheung Kong 84,027 Infrastructure/Power Assets Holdings 51%; Spark Infrastructure 49% Distribution Victoria SP AusNet SP AusNet (listed company; 48,259 Singapore Power International 51%) Jemena (Singapore Power Distribution Victoria United Energy 12,628 International) 34%; DUET Group 66% Cheuna Kona Distribution Victoria Citipower 6.506 Infrastructure/Power Assets Holdings 51%; Spark Infrastructure 49% Distribution Victoria Jemena Jemena (Singapore Power 5,971 International) Distribution South Australia **ETSA Utilities** 87,220 Cheung Kong Infrastructure/Power Assets Holdings 51%; Spark Infrastructure 49% Distribution Tasmania Tas Government 24,385 Aurora Energy

* AER State of the Energy Market 2011 -- The Basslink interconnector is not regulated Media: Communication Manager, Prudence Anderson 0404 821 935 or (02) 8296 7817 23 August 2012

Energy networks are capital intensive and incur declining average costs as output increases. This means network services in a particular geographic area can be most efficiently served by a single supplier, leading to a natural monopoly industry structure.